

## KING COUNTY

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

## **Signature Report**

July 17, 2007

## Ordinance 15869

**Proposed No.** 2007-0339.3

Sponsors Phillips

I	AN ORDINANCE directing the development of a work
2	program; expansion of water quality monitoring programs
3	and scientific studies; and analysis of options to reorganize
4	the office of the county executive or department of natural
5	resources and parks to support the work of the Puget Sound
6	Partnership and meet King County's responsibilities for the
7	implementation of Washington State Engrossed Senate Bill
8	5372.
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10	STATEMENT OF FACTS:
11	1. The Washington state Legislature, in creating the Puget Sound
12	Partnership has found that:
13	(a) Puget Sound, including Hood Canal, and the waters that flow to it are a
14	national treasure and a unique resource. Residents enjoy a way of life
15	centered around these waters that depends upon clean and healthy marine
16	and freshwater resources;
17	(b) Puget Sound is in serious decline, and Hood Canal is in a serious crisis.

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This decline is indicated by loss of and damage to critical habit, rapid decline in species populations, increases in aquatic nuisance species, numerous toxics contaminated sites, urbanization and attendant storm water drainage, closure of beaches to shellfish harvest due to disease risks, low-dissolved oxygen levels causing death of marine life, and other phenomena. If left unchecked, these conditions will worsen;

- (c) Puget Sound must be restored and protected in a more coherent and effective manner. The current system is highly fragmented. Immediate and concerted action is necessary by all levels of government working with the public, nongovernmental organizations, and the private sector to ensure a thriving natural system that exists in harmony with a vibrant economy; and
- (d) Leadership, accountability, government transparency, thoughtful and responsible spending of public funds and public involvement will be integral to the success of efforts to restore and protect Puget Sound.
- 2. The legislature has therefore created a new agency entitled Puget Sound Partnership to coordinate and lead the effort to restore and protect Puget Sound, and intends that all governmental entities, including federal and state agencies, tribes, cities, counties, ports and special purpose districts, support and help implement the partnership's restoration efforts. The legislature further intends that the partnership will:
- (a) Define a strategic action agenda prioritizing necessary actions, both basin-wide and within specific areas, and creating an approach that addresses all of the complex connections among the land, water, web of

41	species and human needs. The action agenda will be based on science and
42	include clear, measurable goals for the recovery of Puget Sound by 2020;
43	(b) Determine accountability for performance, oversee the efficiency and
44	effectiveness of money spent, educate and engage the public and track and
45	report results to the legislature, the governor and the public; and
46	(c) Not have regulatory authority and not have authority to transfer the
47	responsibility for, or implementation of, any state regulatory program,
48	unless otherwise specifically authorized by the legislature.
49	3. It is the goal of the state that the health of Puget Sound be restored by
50	2020.
51	4. The Puget Sound Partnership is intended to have a leadership council
52	that will allocate funds for Puget Sound recovery, including making grants
53	to governmental and nongovernmental entities, providing progress and
54	other reports, setting strategic priorities and benchmarks and adopting and
55	applying accountability measures.
56	5. The Puget Sound Partnership will create subcommittees and advisory
57	committees as appropriate to assist and advise it in carrying out its mission.
58	6. The Puget Sound Partnership will promote extensive public awareness,
59	education, and participation in Puget Sound protection and recovery.
60	7. The legislature has directed the Puget Sound Partnership to work closely
61	with existing organizations and all levels of government to ensure that its
62	action agenda and its implementation are scientifically sound and efficient
63	and achieves the necessary results to accomplish recovery of the Puget

64	Sound to health by 2020 and further directs it to support, engage, and foster
65	collaboration among watershed groups.
66	8. The Puget Sound Partnership is directed to form an ecosystem
67	coordination board no later than October 1, 2007, that will include
68	representatives from designated action areas and representatives of general
69	business interests, environmental interests, tribal governments, state
70	agencies, federal agencies and the state legislature and one representative
71	each from counties, cities and port districts within the Puget Sound basin for
72	the purpose of advising and assisting the Puget Sound Partnership
73	leadership council in developing and implementing the action agenda.
74	9. The Puget Sound Partnership is directed to develop the action agenda in
75	part based upon the foundation of existing watershed programs that address
76	or contribute to the health of Puget Sound.
77	10. The Puget Sound Partnership is directed to create a science panel to
78	provide independent, nonrepresentational scientific advice to the leadership
79	council and expertise in identifying environmental indicators and
80	benchmarks for incorporation into the action agenda.
81	11. The success of the Puget Sound Partnership will require the
82	coordination of many governmental entities, including federal and state
83	agencies, counties, ports and special purpose districts. King County will be
84	a key partner as the plan moves forward.
85	12. King County via its metropolitan function is responsible for water
86	pollution abatement including the conveyance and treatment of wastewater.

87	throughout most of King County and parts of Snohomish county.
88	13. King County and its cities have consistently lead the state and modeled
89	programs and laws to address the public interests of life, health and safety in
90	protecting its fresh and salt water resources by addressing wastewater
91	treatment needs, regulating surface and stormwater runoff, and creating
92	groundwater protection programs.
93	14. King County and its cities have also provided leadership, funding and
94	expertise in the development of watershed plans for WRIAs 7, 8 and 9. The
95	watershed plans have been coordinated via the Shared Strategy Plan and
96	approved by federal agencies as the Puget Sound Salmon Recovery Plan.
97	15. King County's environmental laboratory provides quality field,
98	laboratory, information technology services and advisory services in support
99	of King County and other publicly-sponsored programs that protect and
100	enhance water quality. The laboratory has been accredited and cited as
101	"exemplary" by the Washington state Department of Ecology.
102	16. In an average year, the environmental laboratory serves more than one
103	hundred fifty King County projects, analyzes fifteen thousand samples and
104	produces close to four hundred thousand data points for use in
105	environmental studies and decision-making. This information forms a
106	database that is used to: monitor trends in regional waters; design and
107	operate wastewater treatment plants; enforce industrial waste regulations;
108	formulate plans and action programs to protect and enhance local water
109	bodies; monitor recycled products such as biosolids and reclaimed water;

110	protect public health; and participate in cooperative studies with other
111	governmental and research agencies.
112	17. King County currently has two departments and numerous divisions
113	that are responsible for various and sometimes overlapping functions related
114	to the protection of land and water resources through the implementation of
115	plans, programs and regulations.
116	18. King County, as an effective steward of its resources and an advocate
117	for the protection and restoration of Puget Sound must be internally
118	consistent in its plans, programs, regulations, priorities and investments and
119	work with its other partner agencies, cities, ports and tribes to effectively
120	coordinate actions and communicate regarding these efforts.
121	BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:
122	SECTION 1. The executive and the department of natural resources and parks is
123	directed to develop a work program to address the manner in which King County will
124	coordinate with cities and other governmental agencies in the county to assess the role
125	and responsibilities that local governments will have under chapter 90.71 RCW and other
126	laws of Washington 2007 as stipulated in Engrossed Senate Bill 5372, including
127	potentially responsibilities to participate in and expand the functions of local watershed
128	groups. The work program shall include, but not limited to, the following:
129	A. A public information or communication plan for local elected leadership and
130	appropriate staff within the agencies and departments of cities, ports and tribes regarding
131	Puget Sound activities;
132	B. A strategy for the assembly of elected officials, agencies and experts in King

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council:

133	County to share information and research regarding Puget Sound and its tributaries;
134	including planning for a gathering of the membership of the WRIA forums in King
135	County and other elected officials and staff in the fall, 2007 to share an assessment and
136	inventory of actions already completed or underway; and
137	C. A proposal or options for coordinating and identifying countywide priorities
138	for action and funding from available state, federal and private resources to support
139	implementation of plans, specific projects and programs that contribute to the health and
140	restoration of Puget Sound.
141	D. A preliminary plan identifying the organizations, agencies, and
142	individuals, together with potential funding sources, that have the availability and
143	capacity to research the role which aquatic reserves can play in the Puget Sound
144	Partnership's work to protect and restore Puget Sound, including identifying
145	activities that are appropriate within such an aquatic reserve.
146	E. A preliminary work program required by this section shall be due by
147	September 16, 2007; a final version shall be prepared and submitted to the council,
148	together with a motion for council approval, by January 1, 2008.
149	SECTION 2. A. The executive and department of natural resources and parks
150	should report to the council how King County and other local agencies will be
151	coordinating and conducting adequate testing, monitoring and studies to support the
152	science-based, ecosystem-wide approach to protecting and restoring the health of Puget
153	Sound.

B. The department of natural resources and parks will prepare and submit to the

Ordinance 15869 1. An assessment of King County's current role and responsibilities for monitoring, modeling, data management and research with regard to its water pollution abatement and water quality management responsibilities; 2. A preliminary plan for working with state and federal agencies to identify - 160 additional monitoring, modeling, data management and research required to systematically monitor and measure cumulative changes to ecosystem components and their interactions: 3. A preliminary plan identifying the steps, investments and potential funding 

- 3. A preliminary plan identifying the steps, investments and potential funding sources necessary to expand the current water quality monitoring network within King County that is sufficiently integrated into the Puget Sound assessment and monitoring under the auspices of the Puget Sound Partnership and based upon King County's current sampling and field data collection including: water column sampling in marine and fresh water; sediment sampling in Puget Sound and Lake Washington; storm sampling of combined sewer overflows, rivers and streams; wastewater sampling at the sewage treatment plants, groundwater well sampling, surface water sampling at biosolids forest application sites, and other samplings for taxonomic identification;
- 4. A preliminary plan for working with state and federal agencies to identify potential science gaps and recommend research priorities for uplands and waters within King County; and
- 5. A preliminary list of potential projects to be nominated for inclusion in the state-sponsored Puget Sound science program and Puget Sound science activities of federal agencies, that can be part of an integrated research agenda and Puget Sound science work plan.

179	C. A preliminary version of those assessments, plans and lists required in
180	subsection B. 1. through 5. of this section shall be due by September 16, 2007; a final
181	version shall be prepared and submitted to the council, together with a motion for council
182	approval, by January 1, 2008.
183	SECTION 3. A. The executive shall analyze and propose options and

SECTION 3. A. The executive shall analyze and propose options and recommendations for the reorganization either at the executive level or within the department of natural resources and parks to create an organizational unit or division that is tasked with being the internal coordinating agency for all King County activities related to improving and restoring the health of Puget Sound.

- B. At a minimum, the analysis and options for the creation of a specialized organizational unit or division should address:
- 1. How King County can best manage its planning and regulatory functions across departments and divisions ensuring environmental stewardship and economic development concerns are balanced across utility and resource functions;
- 2. Whether strategic planning efforts should be consolidated within a new organizational unit or division to ensure: integration of land and water resource protection; coordination of groundwater, water reuse and water supply planning efforts; advances in wastewater, sewerage control and flood control; and stormwater and surface water control to prevent water quality and habitat degradation;
- 3. Whether a new organizational unit or division should be responsible for proposing or updating policies, or both, and ensuring the timely implementation of adopted policies, plans and programs relating to water and land resources, open space and

other natural resources, water quality and ground waters that impact the wide variety of
species that are critical to the food web and ecosystem of Puget Sound;

- 4. Whether a new organizational unit or division should be responsible for: development of new funding approaches for resource protection; establishment of new partnerships and sharing information with businesses, community organizations and citizens; coordinating grant applications; and exchange of data and scientific studies with other governments; and
- 5. Whether a new organizational unit or division should be the local source of information regarding the Puget Sound Partnership actions, tracking proposed state or federal regulatory changes and potential impacts to local governments.
- C. A preliminary version of the options and recommendations required in this section, including the executive's assessment of the budgetary impacts and benefits of reorganization, shall be due by September 16, 2007; a subsequent version shall be

prepared and submitted to the council, together with a motion for council approval, by
January 1, 2008.

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Ordinance 15869 was introduced on 6/4/2007 and passed as amended by the Metropolitan King County Council on 7/16/2007, by the following vote:

Yes: 9 - Mr. Gossett, Ms. Patterson, Ms. Lambert, Mr. von Reichbauer, Mr. Dunn, Mr. Ferguson, Mr. Phillips, Ms. Hague and Mr. Constantine

No: 0 Excused: 0

> KING COUNTY COUNCIL KING COUNTY, WASHINGTON

arry Gossett, Chair

ATTEST:

Anne Noris, Clerk of the Council

APPROVED this 24 day of July, 2007.

Ron Sims, County Executive

Attachments None